# Essentiality checks might foster SEP licensing, but they won't stop over-declarations from inflating patent counts and making them unreliable measures

Essentiality checks could help implementers determine with whom they need patent licenses. However, essentiality checking does a poor job in adjusting for over-declaration in patent counts and will encourage even more spurious declarations.

We await a new policy framework from the European Commission (EC) with its Impact Statement regarding the Fair Reasonable and Non-Discriminatory (FRAND) licensing of Standard Essential Patents (SEPs). The EC is considering instigating checks on patents disclosed—to Standard Setting Organization (SSO) Intellectual Property Rights (IPR) databases as being possibly standard essential—to establish whether they are actually essential to the implementation of standards such as 5G. Objectives for essentiality checking are to:

- 1. enable prospective licensees to determine with whom they need to be licensed;
- 2. correct for over-declaration and only count patents deemed essential; and
- 3. use such figures in FRAND royalty determinations.

If clutches of selected patents are independently and reliably checked to establish that prospective licensors each have at least one patent that would likely be found essential by a court, these results might be used by several or many prospective licensees to determine with whom they need to be licensed.<sup>1</sup> But such checks would be of limited and questionable additional use to existent court determinations. Checks have already been made on some patents for all major licensors and many others in numerous SEP litigation cases over many years. Greater legal certainty is provided in court decisions where many patents have been found standard essential, infringed and not invalid.

This paper focuses on the wider use of essentiality checks and sampling in patent counting. With too many patents to check them all properly, it is hoped that thorough checking of random samples of declared patents will—by extrapolation—also enable accurate SEP counts to be derived. However, essentiality checks do not fix and can only moderate exaggerations in patent counts due to over-declaration. For example, false positive essentiality determinations will exceed correct positive essentiality determinations where true essentiality rates are less than 10% unless at least 90% of determinations are correct.<sup>2</sup> Inadequate checking could imbue many with a false sense of security about precision while encouraging even more over-declaration by others which would further misleadingly inflate their measured patent counts and essentiality rates.

Even ignoring residual bias after improved but imperfect checking, sample sizes of thousands of patents would be required to provide even only modest levels of precision in essential patent counts (e.g. a  $\pm$  15% margin of error on the estimated patent count at the 95% confidence level) on patent portfolios and entire landscapes where essentiality rates are low (e.g. 10%) due to over-declarations.

# Why check patents for essentiality?

The EC appears to remain committed to essentiality checking in its quest to increase "transparency," as proposed in its new framework for SEPs.<sup>3</sup> Its 2020 intellectual property Action Plan states "The

<sup>&</sup>lt;sup>1</sup> This ignores validity and actual infringement in any specific product, which also determine whether licensing is required under patent law and FRAND conditions. These important issues are beyond this paper's scope.

<sup>&</sup>lt;sup>2</sup> The essentiality rate is the number of essential patents divided by the number of declared essential patents. An estimated or found essentiality rate will differ from the true essentiality rate due to inaccuracies.

<sup>&</sup>lt;sup>3</sup> <u>Call for Evidence for an impact statement on Intellectual property – new framework for standard-essential</u> <u>patents, European Commission, 14.02.2022</u>. *Communication from the Commission to the European Parliament,* the Council and the European Economic and Social Committee and the Committee of the Regions: <u>Making the</u> most of the EU's innovative potential: An intellectual property action plan to support the EU's recovery and resilience; Brussels 25.11.2020 COM(2020) 760 final. Communication from the Commission to the European

Commission will for instance explore the creation of an independent system of third-party essentiality checks in view of improving legal certainty and reducing litigation costs." However, it is important to ensure information is unbiased and sufficiently precise for whatever purpose this is used.

According to experts "work[ing] on an Impact Assessment Study for the EC" on the topic of SEPs and FRAND licensing "Uncertainty regarding the actual essentiality of declared (potential) SEPs may affect two key dimensions of SEP licensing negotiations: first, whether an implementer needs a license for a particular portfolio of potential SEPs hinges largely on whether that portfolio includes at least one patent that is both valid and essential to a standard that the implementer is using. Second, in some circumstances, the number of patents in a portfolio that are believed to be essential may constitute one guidepost for the determination of a fair, reasonable, and non-discriminatory (FRAND) royalty rate for a license to that portfolio."<sup>4</sup>

Many declared essential patents are not truly essential or would not be found essential by a court of law in litigation. It is widely believed that companies significantly "over-declare", with some doing so to a much greater extent than others. Therefore, it cannot be assumed that the true essentiality rates of all patent holders' portfolios are the same. It would be also wrong to regard any patent count as a measure of standard-essential patent strength because validity and value also vary enormously even among SEPs. Counting patents encourages some companies to increasingly over-declare, resulting in ever greater inaccuracies in patent counts.

# Fit for purpose

Would-be bilateral and patent pool licensors typically claim to have at least dozens of SEPs. Checks could provide a useful indication of which companies have at least one or a handful of patents that would most likely be found standard-essential if litigated to judgment in a court of law.

If patent owners sincerely make their numerous declarations—of patents that might be or become standard essential—and also submit enough of them for thorough and competent checking, some patents will almost certainly be found essential.<sup>5</sup> Implementers of the applicable standard are obliged to take FRAND licenses for those patents if licensing is sought by patent owners. Existing comparable licenses—among other methods—can provide royalty-rate benchmarks for these.

However, it is very doubtful the EC can design, implement and justifiably finance studies that can reliably measure with sufficient precision the shares of SEPs owned by different companies or to accurately derive FRAND royalty charges from such metrics. Parties are entitled to propose whatever metrics and studies they wish to use in licensing negotiations or litigation. However, authorities such as the EC have a duty to ensure any methods they instigate are fit for purpose in achieving adequate levels of precision and reliability—that also need to be specified in advance in their study designs.

Using essentiality checks to count patents signifies a measurement system. Salient characteristics of a competent measurement system are that methods and results should be objective, transparent and reproducible. To take the simple example of a very good measurement system, anybody can

Parliament, the Council and the European Economic and Social Committee and the Committee of the Regions: Setting out the EU approach to Standard Essential Patents; Brussels, 29.11.2017 COM(2017) 712 final.

<sup>&</sup>lt;sup>4</sup> "An empirical assessment of different policy options to provide greater transparency on the essentiality of declared SEPs;" a paper by Justus Baron and Tim Pohlman presented at the European University Institute Florence Seminar on SEPs, October 2022.

<sup>&</sup>lt;sup>5</sup> For example, if only 10% of declared patents are truly essential there is a 96% chance that even a random sample of 30 patents includes at least one true SEP. The probability of this is 1-(1-p)<sup>n</sup> where p=10% and n=30. However, under these circumstances, would-be licensors would most likely submit for checking only patents they believe are most likely to be found essential from among all their declared patents. They could submit only as a many as necessary until one was found essential.

purchase a tape measure from any hardware store and use it with the objective standard of inches or millimetres to measure the length of various tables to within a millimetre, which corresponds to 99.9% accuracy and a 0.2% range on a one-metre length table. This is because a tape measure is calibrated to a well-defined and consistent standard of measurement: one that is universally agreed upon and that can be readily applied by different people to arrive at the same results.

My empirical analysis shows that declared essential patents are too numerous, and bias in checking and random errors in sampling are too great to provide even the much more modest accuracy expected and that should be required for patent counts to determine FRAND royalties.<sup>6</sup> For example, for the range of error due to sampling—on just one patent count out of the two required in any comparison—to be provisionally less than  $\pm$  15% of the estimated count (i.e. 85% accuracy or 30% range) at the 95% confidence interval level.<sup>7</sup>

## False sense of security

The use of raw counts of declared-essential patents is widely rejected as a way to compare companies' patent strengths because of over-declaration (i.e. declaring patents excessively above what are or might become essential) and because consensus is that rates of true essentiality vary substantially among patent owners.

Over-declarers will not be deterred by checking and could instead be motivated to declare even more not-essential patents while others are falsely reassured by checking. Essentiality checking does not fix major shortcomings in comparisons of companies' SEP counts because it only partially reduces disparities arising from over-declarations with the reality of far from perfect checking. Random samples of thousands of patents must be accurately checked to moderate bias and random sampling errors, as discussed below. Improving precision in patent counting is very costly.

While many companies have each declared numerous patents of theirs as likely to be or become essential to technology standards including 4G LTE and 5G, their numbers and proportions of declared patents that end up being truly essential remain unclear. Based on various studies of essentiality rates among declared SEPs, <u>the EC's "SEPs Expert Group" (2021)</u> asserts that "an average essentiality ratio somewhere between 25% and 40% seems realistic, with substantial variation between standards and portfolios."<sup>8</sup>

However, evidence and empirical analysis indicates that average true essentiality rates for 4G LTE and 5G SEPs are likely to be rather lower than those figures and variations between companies' portfolios even greater than they appear due "systemic bias" in essentiality checking.<sup>9</sup> This occurs because where essentiality rates are less than 50%, numbers of false positive determinations— where a patent is found essential when it is not truly essential—tend to exceed numbers of false negatives—where a patent is found not essential when it is truly essential.

More thorough checking—including use of claim charts—should reduce inaccuracy including systemic bias. However, there are too many declared patents to check them all or even one per

<sup>&</sup>lt;sup>6</sup> No standard for accuracy in precision for essentiality checking and patent counting has been established. In the absence of even any proposals for this, I provisionally suggested an 85% accuracy (i.e. ±15% "tolerance") requirement, at least as figure for discussion, in <u>my September 2021 seminal paper on this topic</u>.

<sup>&</sup>lt;sup>7</sup> A confidence internal of 95% means that the results would be expected to be in the defined range 95 times if the same population was sampled 100 times.

<sup>&</sup>lt;sup>8</sup> The essentiality ratio is also commonly called the essentiality rate.

<sup>&</sup>lt;sup>9</sup> Systemic bias is different to "prejudicial bias" where assessors favour one patent owner over another (e.g. favouring the study's financial sponsor) in their determinations as described subsequently.

patent family. It would be too time consuming and too costly. For example, patents in more than 60,000 families have been declared to 2G, 3G, 4G LTE and 5G standards in the <u>ETSI IPR database</u>.<sup>10</sup>

Sampling to reduce the number of essentiality checks introduces random error in patent counts and essentiality rates. The range of error (i.e. for a given confidence interval) is inversely related to sample size. And, the lower the true essentiality rate, the larger the range of error as a proportion of the true patent count or true essentiality rate.

However, the variability in results with sampling is unbiased— because random errors tend to net off and diminish as sample size increases. Random error is generally a more acceptable inaccuracy than bias that persists no matter how large the sample size. In theory, if random samples of declared patents can be accurately checked, unbiased essential patent counts and true essentiality rates can be inferred by extrapolation. Unfortunately, high accuracy in checking is elusive; and variability in patent counts and estimated essentiality rates can be substantial with samples of no more than hundreds of patents if essentiality rates are relatively low. Any royalty-rate derivations from these patent counts will also be subject to wide margins of error.

## Inaccurate determinations, prejudicial and systemic biases

<u>A 2017 paper of mine</u> shows huge disparities among companies in the shares of patents found essential to 4G LTE across several different published studies.<sup>11</sup>

	Lowest Estimate	Highest Estimate	Disparity
Huawei	2.9%	23%	8x
LG	0.6%	17%	17x
Nokia	2.3%	54%	23x

#### Wide variations in shares of found-essential LTE patents among patent-counting studies

Source: WiseHarbor, 2017

Studies produce very disparate results for many reasons; including which patents are included in the patent landscape (e.g. due to timing issues, patent family definitions, applications versus granted patents, focus on user equipment versus network equipment patents),<sup>12</sup> random sampling errors and different essentiality determinations on some of the same patents. The latter occurs because study assessments are typically cursory with less than an hour spent per patent in many cases and because interpreting definitions of essentiality and how patent claims read on the descriptions in technical specifications is a rather subjective matters of opinion.

It is generally not possible for outsiders to compare individual essentiality determinations in these published studies. Instead, one can only compare totals or proportions of patents that are found to

<sup>&</sup>lt;sup>10</sup> At a cost of up to \$10,000 per check, as charged by some patent pools, the total cost for 2G/3G/4G/5G could be a huge \$600 million, even with only one check for each of 60,000 families. That could be very nice business for lawyers and technical experts, but would be poor value for money and an impractically large task— particularly given that such assessments would not provide legal certainty on essentiality, let alone determine validity or value for any patents.

<sup>&</sup>lt;sup>11</sup> <u>Do not Count on Accuracy in Third-Party Patent-Essentiality Determinations, by Keith Mallinson, May 2017</u> (full paper)

<sup>&</sup>lt;sup>12</sup> An EC Joint Research Centre report explains the complexities and challenges in formulating patent landscapes: <u>Landscape Study of Potentially Essential Patents Disclosed to ETSI, by Rudi Bekkers, Emilio Raiteri,</u> <u>Arianna Martinelli, Elena M. Tur and Nikolaus Thumm (Editor), 2020</u>.

be essential (i.e. essentiality rates). Some assessment errors will net off in these totals to reduce the apparent extent of disagreements.

Bias in essentiality checking and patent counting is commonly regarded as being some kind of favouritism by the assessors (e.g. to the study's financial sponsors). This "prejudicial bias" occurs with study results varying widely with certain companies ranking high in some studies and low in others, as indicated in the table above. Unlike with systemic bias, it might be possible to overcome or significantly mitigate prejudicial bias by measures such as averaging results among studies and by setting up more neutral or even blind checks where assessors are unaware of who owns the patents being checked.

Significant differences among assessments occur even when assessors are batting for the same team and claim to be coordinating. As a testifying expert witness for Ericsson in *TCL. v. Ericsson* I was able to compare individual determinations on the same patents and observe that two different TCL experts agreed in only 73% of their essentiality determinations where they both assessed the very same patents. That is not as good as it might seem. It is a mathematical truth that if one of them had judged essentiality by the mere flip of a coin (i.e. heads= essential and tails=not-essential, or vice versa) they would be expected to agree with each other in 50% of their determinations.

In my September 2021 seminal paper on non-prejudicial bias and sampling errors in essentiality checking,<sup>13</sup> I also identified what I called there "statistical bias". This bias occurs due to impartial but imperfect essentiality determinations that tend to skew results towards a 50% essentiality rate. On the assumption that true essentiality rates are below 50%, this means that results of essentiality checks tend to be inflated (i.e. higher than they should be). Justus Baron and Tim Pohlman also recognized this bias in their November 2021 paper on "Precision and bias in the assessments of essentiality rates in firms' portfolios of declared SEPs" in which they called it "systematic bias." On reflection I believe "systemic bias" is a better term because it is an adverse artefact rather than by design.

Despite having recognized this bias, Baron and Pohlman dubiously continue to go along with the SEPs Expert Group's estimate that the "average essentiality ratio somewhere between 25% and 40% seems realistic," even though studies considered mostly only employ rather inaccurate cursory checks. These studies are all are therefore subject to significant systemic bias. Anchoring any "predictive model" of essentiality rates to such figures will be imprecise and unreliable.

Assessment errors do not net off to produce unbiased total essential patent counts. Significantly, averaging results among studies cannot eliminate this bias because all studies are subject to the same bias—although to different extents—depending on the determination inaccuracy of each study. Most studies tend to significantly over-estimate essentiality rates.

The systemic bias arises where assessors are as likely to incorrectly identify an essential patent as they are to incorrectly identify a not-essential patent. This can be is illustrated with an example depicted by a probability tree. In this, with a hypothetical accuracy rate of 75% in essentiality checking, a hypothetical true essentiality rate of 30% inflates to a found essentiality rate of 40%.

<sup>&</sup>lt;sup>13</sup> Essentiality Rate Inflation and Random Variability in SEP Counts with Sampling and Essentiality Checking for Top-Down FRAND Royalty Rate Setting, by Keith Mallinson, September 2021 (full paper)

Keith Mallinson, WiseHarbor, on essentiality checking and patent counting, 16<sup>th</sup> November 2022

#### Systemic bias with imperfect essentiality determinations 1

(Hypothetical essentiality rate. Hypothetical false positive rate = hypothetical false negative rate)



Found not essential: 7.5%+52.5%=60%

This bias is because the lower the true essentiality rate, the greater the ratio of false positive to correct positive determinations, and the lower the ratio of false negative to correct negative determinations. In comparison to the first probability tree, the second probability tree shows increased bias with a lower hypothetical true essentiality rate of 10% being inflated to a found essentiality rate of 30%.

#### Systemic bias with imperfect essentiality determinations 2

(Hypothetical essentiality rate. Hypothetical false positive rate = hypothetical false negative rate)



Found not essential: 2.5%+67.5%=70%

But is it correct to assume that assessors are as likely to incorrectly identify essential patents as they are to incorrectly identify not-essential patents? Yes: based on results of the only research I have found that has sought to measure proportions of correct and incorrect determinations on both of what were regarded as truly essential and truly not-essential patents. Analysis on 109 ETSI/3GPP 3G and 4G LTE declared-essential patents in the 2020 EC Pilot Study and in a subsequent 2022 academic paper considered one set of assessments by patent pools to be the reference point for which patents were regarded truly essential and which were not.<sup>14</sup> Many hours were spent checking each patent and in some cases claim charts were used. The two reports' authors found 74% accuracy overall and 83% (84%) accuracy where claim charts were also used in the secondary assessment. The 2022 publication revealed that "the share of false negatives is [a lot] smaller than the share of false positives (17% vs. 38%)."<sup>15</sup> On that basis, the bias—where true essentiality rates are below 50%—is even more pronounced than in my hypothetical examples above. In comparison to the first probability tree, the third probability tree shows increased bias due to higher *rates* of false positive than false negative determinations (i.e. independently of essentiality rate). In the latter tree, a hypothetical true essentiality rate of 30% is further inflated to a found essentiality rate of 51.5%.

<sup>&</sup>lt;sup>14</sup> Pilot Study for Essentiality Assessment of Standard Essential Patents, EC Joint Research Centre, Rudi Bekkers, Joachim Henkel, Elena M. Tur, Tommy van der Vorst, Menno Driesse, Byeongwoo Kang, Arianna Martinelli, Wim Maas, Bram Nijhof, Emilio Raiteri, Lisa Teubner and Nilolaus Thumm (Editor), 2020; and Overcoming inefficiencies in patent licensing: A method to assess patent essentiality for technical standards by Rudi Bekkers, Elena M. Tur, Joachim Henkel, Tommy van der Vorst, Menno Driesse, Jorge Contreras, 2022.

<sup>&</sup>lt;sup>15</sup> It should be noted that this research can reveal nothing about essentiality rates because the sample of patents assessed is not random and is therefore not representative of all patents declared essential to the applicable standard.

## Systemic bias with imperfect essentiality determinations 3

(Hypothetical essentiality rate. Empirical example of false positive rate >> false negative rate)



Accuracy rates: Conditional probabilities based on EC Pilot Study results Found essentiality rate: 24.9%+26.6%=51.5% Found not essential: 5.1%+43.4%=48.5%

Two factors—true essentiality rates below 50%; and the probability of any individual determination being more likely a false positive than a false negative—compound to yield this strikingly high inflation in found essentiality rates. The latter factor, as measured empirically in the pilot, was not modelled in my September 2021 paper.

Measurement of essentiality assessment accuracy is rather elusive because whether or not patents are truly essential is never established for most declared patents. Only the courts can do that— which will only ever be done for a very small proportion of declared patents.

It is widely believed that thorough essentiality assessments taking many hours and using claim charts, as used by patent pools, in the aforementioned pilot and in David Cooper's 4G and 5G SEP studies, will produce significantly more accurate determinations than in the cursory checks made in various other patent-counting studies.<sup>16</sup>

It is only perfectly accurate studies—with no false positives and no false negatives—that would be without any of this systemic bias. Even the reduced, residual levels of bias with relatively accurate checks should be quantified and considered in designing and specifying required precision in any upcoming essentiality assessments and studies.

<sup>&</sup>lt;sup>16</sup> Evaluating Standards Essential Patents in Mobile Cellular, by David Edward Cooper, les Nouvelles - Journal of the Licensing Executives Society, Volume LIV No. 4, December 2019 Survey of Mobile Cellular 5G Essentiality Rate, by David Edward Cooper, Johanna Dwyer and Alexander Haimovich, les Nouvelles - Journal of the Licensing Executives Society, Volume LVI No. 1, March 2021

Keith Mallinson, WiseHarbor, on essentiality checking and patent counting, 16<sup>th</sup> November 2022

## Sampling errors

The EC and its advisors favour sampling because, by reducing the number of patents checked, costs can be moderated despite spending more time per patent in preparing claim charts and on essentiality assessment. Total patent counts and essentialist rates can be extrapolated from results of assessments on samples.

Shortcomings I have observed in patent sampling include misapplying the binomial theory, misinterpreting calibrations of standard error and considering sampling error in perfect determinations to be the only sources of inaccuracy.

At least four EC documents on the topic of SEPs cite a 2016 report for the EC by Charles River Associates (CRA)<sup>17</sup> that includes a basic but major mistake in application of fundamental sampling theory with the binomial equation.<sup>18</sup> The claimed level of accuracy "a 95% chance that the actual proportion of truly essential patents in the whole portfolio is between 27% and 33%" would require a sample size considerably more than ten times larger than the mere 30 patents incorrectly claimed to provide "quite a good precision so that the method would not expose patent-holders to any considerable risk of error" with the confidence interval indicated and an undemandingly high essentiality rate of around 30%. One of those EC reports cites the CRA report stating that "A report for the European Commission has also analysed the usefulness of estimates of the share of true SEPs for the purpose of apportionment. It concludes that analysing random samples of declared SEPs would be a reliable and appealing alternative to a thorough assessment of individually declared SEPs."<sup>19</sup>

I am not aware of any erratum from the CRA and nobody has countered my allegation, which I first made in <u>my September 2021 paper</u>. <u>Baron and Pohlman</u> misleadingly and incorrectly characterise the fundamental and major mathematical *mistake* in the CRA report as a *"disagree[ment* between me and CRA] about the correct application of basic statistical theory."

#### **Metrics and measurements**

While the absolute variability remains the same for any given sample size, at lower essentiality rates the variability due to sampling error increases as a proportion of the patent count or essentiality rate. For example, one standard deviation of variability of 5% on a true essentiality rate of 50% is a "10% range" from 45% to 55%.<sup>20</sup> However, that range is 10%/50%=20% of the true value. The same standard deviation of 5% on a true essentiality rate of only 10% is also a "10% range" (i.e. from 5% to

<sup>&</sup>lt;sup>17</sup> <u>Transparency, predictability, and efficiency of SSO-based standardization and SEP licensing, A Report for the European Commission, 2016, by Pierre Régibeau, Raphael De Coninck and Hans Zenger, p.61." Since 2019 Pierre Régibeau is Chief Economist of DG Comp.</u>

 $<sup>^{18} \</sup>sigma = (p(1-p)/n)^{0.5}$  where  $\sigma =$  standard deviation of error due to sampling, p=probability=essentiality rate and n= sample size.

<sup>&</sup>lt;sup>19</sup> <u>Group of Experts on Licensing and Valuation of Standard Essential Patents 'SEPs Expert Group', 23/01/2021</u>. Other EC publications citing that CRA Report include: <u>Call for Evidence for an impact statement. Intellectual</u> <u>property – new framework for standard-essential patents, European Commission, 14.02.2022</u>; <u>Pilot Study for</u> <u>Essentiality Assessment of Standard Essential Patents, Joint Research Centre European Commission, 2020</u>. *Communication from the Commission to the European Parliament, the Council and the European Economic and Social Committee:* <u>Setting out the EU approach to Standard Essential Patents – COMN (2017) 712 final</u>.

<sup>&</sup>lt;sup>20</sup> With a normal distribution of results from random samples, 68% of results (i.e. a 68% confidence interval) are expected to be within one standard deviation (either above or below) of the mean result. A 95% confidence internal corresponds to 95% of results expected to be within around two standard deviations from the mean.

15%). But that range is 10%/10%=100% of the true value! The discrepancy in these percentage figures and the resulting potential to be confused or mislead about effective accuracy arises because essentiality rates and associated standard deviations are calibrated in percentages. In sampling, measurements for expected outcomes or averages and associated standard deviations are usually calibrated in units, not percentages. For example, if the average number of patents expected to be found essential in sampling is 10 with a standard deviation of 5 patents, that would be a variability range of 10 patents (i.e. from 5 to 15) at the 68% confidence interval level. If one then considered this range as a percentage there would be no doubt this should be as a percentage of the expected value and the variability range would be 10/10=100%.

Such differences in standard errors are important when measuring companies' relative patent strengths and in deriving or comparing royalty rates. The lower the true essentiality rate, the larger the sample will be required to maintain the precision in such determinations.

Variability will also increase in excess of what binomial equation predicts because of imperfect essentiality determinations.<sup>21</sup> In contrast to picking a random sample of balls from a bag where ball colour can be determined with 100% accuracy as long as the light is good and one's eyesight is adequate, the essentiality of patents cannot be so accurately be determined. With determinations on a reduced number of patents due to sampling, unbiased variability increases due to determination errors. I also modelled this in the simulation for my paper on this topic last year.<sup>22</sup>

Acceptable accuracy in patent counts and essentiality rates depends on purpose, such as in royalty rate determinations. As I deduced in my September 2021 paper on this topic, if, for example, the required accuracy in the patent count is to be  $<\pm$  15% (i.e. a range of no more than 30% of the true patent count) at the 95% confidence interval level, and the average true essentiality rate is only around 10%, as some thorough assessors assert for 4G and 5G,<sup>23</sup> sample sizes (e.g. from the entire landscape for a given standard) approaching 3,000 patents or families would be required. Some over-declarers would inevitably have essentiality rates below the average. Other declarers would have rather higher essentiality rates. The above measure of imprecision ignores residual bias due to imperfect checking. In the case of assessing a specific company's portfolio, with rather fewer than 3,000 patents or families, the vast majority or all would need to be checked to achieve that level of precision.

# Technical specifications for checking and counting SEPs

There is a grave danger that the ensuing inaccuracies in figures derived from patent counts—such as royalty rates—for individual companies and for the entire standard will be worse than expected or not even recognized by those that use them. Study design input variables—including numbers of patents selected and sampled, approximate essentiality rates anticipated and accuracy rates in checking—can and should be set to ensure margins of error (including residual bias, as discussed above) will be within reasonable bounds.

<sup>&</sup>lt;sup>21</sup> Sampling theory with the binomial equation (see footnote 13) assumes that whatever is sampled can be identified perfectly.

<sup>&</sup>lt;sup>22</sup> <u>My September 2021 paper on this topic</u> at pages 14, 26, 27.

 $<sup>^{23}</sup>$  In carrying out extensive essentiality checks using claim charts and spending eleven hours per patent Dr David Cooper and others have estimated overall essentiality rates of <u>12% for 4G LTE</u> and of <u>8% for 5G</u>. Corresponding essentiality rates measured by IPlytics, as presented in one of its webinars recently are nearly double those at 25% for LTE and 15% for 5G with use of claim charts and spending nine hours per patent.

In designing essentiality studies that check only a random sample of patents it is important to correctly apply sampling theory, recognize how variability is affected by lowered essentiality rates and consider how outputs including patent counts and essentiality rates will be used (e.g. to determine royalty rates). Study designs including required accuracy for essentiality checks and patent counting sample sizes should recognize the limitations of sampling and essentiality checking. The EC Pilot Study found that assessors were no more than 83% accurate even when using claim charts. It is unclear even approximately where true essentiality rates lie, but these are likely to be a lot lower than an average somewhere in the range of 25% to 40% suggested by the SEPs Expert Group—let alone for the most egregious over-declarers. This range is based on the results of various studies my empirical research indicates systemically inflate essentiality rates in their measurements. Essentiality study designs should at least accommodate the possibility of much lower essentiality rates.

The much lower essentiality rates found in David Cooper's studies of 12% for 4G and 8% for 5G can at least be partially explained by the thorough checking with claim charts that the EC's Pilot Study also believes more provides accurate results. This is because the higher essentiality determination accuracy the less the systemic bias (causing essentiality rate inflation) there will be.

Checked patent counts and found essentiality rates will in practice be commonly compared among companies or between a company and all companies combined for the entire patent landscape. This means that inaccuracies in each of any pair being compared will compound to an increased level in any associated calculations. Overall variability error through sampling consequently increases somewhat above that in only one of the two patent counts or essentiality rates being compared.

As I did a year ago in <u>my September 2021 paper</u>, all the above can be modelled algebraically and through mathematical simulations. These can measure the sample sizes required to meet the accuracy levels that need to be set out in advance in essentiality check study design specifications.

# Hall of mirrors

In <u>my September 2021 paper</u>, I identified that essentiality checking and patent counting are subject to significant inaccuracies. A systemic bias in patent counts occurs because assessments are imperfect with false positive essentiality determinations exceeding false negative determinations where essentiality rates are below 50%. New empirical research results showing that the rates of false positives are even higher than I had assumed have reinforced my findings of essentiality rate inflation.

While checking essentiality more thoroughly for only a relatively small random sample of patents ought to increase checking accuracy—which would therefore reduce systemic bias—sampling introduces significant unbiased random error. The extent of these two different inaccuracies is an empirical question. The acceptable levels of these inaccuracies depends on purpose (e.g. royalty rate determinations) and in light of considerations such as checking costs and checking timescales.

My empirical analysis also shows that declared essential patents are too numerous, and bias in checking and random errors in sampling are too great to provide even the modest precision expected and that should be required for patent counts to determine FRAND royalties without very thorough and highly accurate checks on thousands of patents per standard.

The dangers in not recognizing the sources and extent of bias and other errors and in not designing studies with sufficient scale and precision (e.g. for a court setting a royalty rate) is that far from increasing transparency, information provided will be imprecise, distorted and unreliable. Ignoring analytical errors, and mistakenly implying or pretending otherwise is even worse.

Inadequate checking could imbue many with a false sense of security about precision while encouraging even more over-declaration by others which would further misleadingly inflate their measured patent counts and essentiality rates.

#### About this publication and its author

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